

Area 1: Strategic Framework of PAR

| Principle 2 | Public administration reform is purposefully implemented; reform outcome targets are set and regularly monitored | | |
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| Principle 4 | Public administration reform has robust and functioning management co-ordination structures at both the political and administrative levels to steer the reform design and implementation process | | |
| Principle approach | The focus in the measurement of these two principles is on the extent and quality of involvement and contribution of the civil society in the structures and processes for implementation (management and coordination) and monitoring of PAR. | | |
| INDICATOR 1 | Civil society involvement in the PAR monitoring and coordination structures | | |
| Indicator focus and general methodological remarks | <p>The focus of measurement for this indicator is on quality of PAR implementation, coordination and monitoring from the perspective of civil society engagement.</p> <p>Strategic PAR document whose coordination and monitoring structured will be monitored, and measured by this indicator, is overall PAR strategic document.</p> <p>Focus on the single strategic document, instead of two or more determines at the same time whether efforts to simplify monitoring and coordination structures for different PAR strategic documents exist. In case there is no overall PAR strategy, the most comprehensive strategic document in force and under implementation is considered.</p> <p>For each element under this indicator, review and qualitative assessment of official documents pertaining to the organisation and functioning of PAR coordination and monitoring structures will be conducted. Findings from other data sources, where applicable, will be used to corroborate the findings from the official documents.</p> | | |
| INDICATOR ELEMENTS | | | |
| Element # | Element formulation | Weight | Element data source |
| E.1 | Administrative structures for PAR coordination and monitoring foresee an involvement of CSOs | 2 | <ul style="list-style-type: none"> Review of strategic PAR document; Analysis of official documents pertaining to the organisation and functioning of PAR coordination and monitoring structures; |
| | Element methodology | | Point allocation |

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| | Administrative structures are those monitoring and coordination structures (working groups, task forces and other bodies) which comprise civil servants from the various administrative bodies involved in PAR implementation. | | 0 points: Administrative structures for PAR coordination and monitoring do not foresee an involvement of CSOs 1 point: Administrative structures for PAR coordination and monitoring do foresee an involvement of CSOs Maximum points: 2 |
| Element # | Element formulation | Weight | Element data source |
| E.2 | Political level structures for PAR coordination foresee an involvement of CSOs | 2 | <ul style="list-style-type: none"> • Review of strategic PAR document; • Analysis of official documents pertaining to the organisation and functioning of PAR coordination and monitoring structures; |
| | Element methodology | | Point allocation |
| | Political level structures are those monitoring and coordination structures (committees, councils, etc.) which comprise political level officials (ministers, deputy ministers, state secretaries – where those are political officials, etc.) from the various administrative bodies involved in PAR implementation. Point is allocated if foreseen involvement of CSOs is explicitly stated. | | 0 points: Political level structures for PAR coordination and monitoring do not foresee an involvement of CSOs; 1 point: Political level structures for PAR coordination and monitoring do foresee an involvement of CSOs; Maximum points: 2 |
| Element # | Element formulation | Weight | Element data source |
| E.3 | Format of CSO involvement in administrative structures for PAR coordination and monitoring | 2 | <ul style="list-style-type: none"> • Review of strategic PAR document; • Analysis of official documents pertaining to the organisation and functioning of PAR coordination and monitoring structures; |
| | Element methodology | | Point allocation |
| | If CSOs are involved as observers only, 1 point is awarded. If CSOs' involvement is subject to invitation for each meeting/consultation round, 1 point is awarded. | | 0 points: No clear format of involvement; |

| | If CSOs are involved as participants with full membership (officially members of coordination structures, with membership rights), 2 points are allocated. | | 1 point: Observers only/subject to invitation 2 points: Full membership Maximum points: 4 |
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| Element # | Element formulation | Weight | Element data source |
| E.4 | Format of CSO involvement in political structures for PAR coordination and monitoring | 1 | <ul style="list-style-type: none"> Review of strategic PAR document; Analysis of official documents pertaining to the organisation and functioning of PAR coordination and monitoring structures; |
| Element methodology | | Point allocation | |
| | <p>If CSOs are involved as observers only, 1 point is awarded.</p> <p>If CSOs' involvement is subject to invitation for each meeting/consultation round, 1 point is awarded.</p> <p>If CSOs are involved as participants with full membership (officially members of coordination structures, with membership rights), 2 points are allocated.</p> | | <p>0 points: No clear format of involvement;</p> <p>1 point: Observers only/subject to invitation;</p> <p>2 points: Full membership.</p> <p>Maximum points: 2</p> |
| Element # | Element formulation | Weight | Element data source |
| E.5 | Involvement of CSOs is achieved based on an open competitive process | 2 | <ul style="list-style-type: none"> Analysis of official documents pertaining to the organisation and functioning of PAR coordination and monitoring structures; Focus group with CSOs; |
| Element methodology | | Point allocation | |
| | <p>Focus groups with CSOs are conducted, to gather information and corroborate the findings from official reports/documents and determine whether involvement of CSOs is based on an open competitive process (rather than based on closed invitation sent to particular CSOs).</p> <p>Open competitive process considers existence of open calls with no major restriction for applying, except for the basic criteria (proof of registration, basic portfolio), published on publicly available portals and websites (PAR coordinators, offices for cooperation with civil society, or other body in charge).</p> | | <p>0 points: Involvement of CSOs is not based on an open competitive process</p> <p>1 point: Involvement of CSOs is based on an open competitive process for either administrative or political level</p> <p>2 points: Involvement of CSOs is based on an open competitive process for both the administrative and political levels</p> |

| | | | Maximum points: 4 |
|---|--|---------------|---|
| Element # | Element formulation | Weight | Element data source |
| E.6 | Meetings of the PAR coordination and monitoring structures are held regularly with CSO involvement | 2 | <ul style="list-style-type: none"> Analysis of official documents pertaining to the functioning of PAR coordination and monitoring structures (including meeting agenda, meeting minutes, meeting reports etc.); |
| Element methodology | | | Point allocation |
| <p>Regularity is interpreted to mean that meetings of these structures are held at least semi-annually (once in every six months), with participation of CSOs. If there is evidence that CSOs were invited to the meetings, points are awarded in accordance with the point allocation guidance even if CSOs did not actually participate in the meetings.</p> <p>Dates of meetings of envisaged structures are compared to determine if this criterion is satisfied.</p> <p>If the monitoring is done in the second half of the year, the year in which monitoring is done are included.</p> <p>If meetings are regularly held, but without CSO participation or evidence that CSOs were invited, this element is automatically zero</p> | | | <p>0 points: Meetings are not held regularly with CSO involvement</p> <p>1 point: Meetings of either administrative or political level structure are held regularly with CSO involvement</p> <p>2 points: Meetings of both the administrative and political structure are held regularly with CSO involvement</p> <p>Maximum points: 4</p> |
| Element # | Element formulation | Weight | Element data source |
| E.7 | The format of meetings allows for discussion, contribution and feedback from CSOs | 2 | <ul style="list-style-type: none"> Official documents pertaining to the functioning of PAR coordination and monitoring structures (including meeting agenda, meeting minutes, meeting reports etc.); Focus group with CSOs; |
| Element methodology | | | Point allocation |
| <p>Researchers firstly analyse official documents pertaining to the functioning of PAR coordination and monitoring structures.</p> <p>Focus groups with representatives of CSOs participating in these structures are conducted to gather information and corroborate the findings from official reports/documents.</p> | | | <p>0 points: The format does not allow for discussion, contribution and feedback</p> <p>1 point: The format of either the administrative or political level structure allows for discussion, contribution and feedback</p> |

| | | | <p>2 points: The format of both the administrative and political level structure allows for discussion, contribution and feedback</p> <p>Maximum points: 4</p> | | | | |
|---|--|--------|---|------|-------|-------|-------|
| Element # | Element formulation | Weight | Element data source | | | | |
| E.8 | CSOs get consulted on the specific measures of PAR financing | 1 | <ul style="list-style-type: none"> Official documents pertaining to the functioning of PAR coordination and monitoring structures (including meeting agenda, meeting minutes, meeting reports etc.); Focus group with CSOs; | | | | |
| Element methodology | | | Point allocation | | | | |
| <p>Researchers firstly analyse official documents pertaining to the functioning of PAR coordination and monitoring structures.</p> <p>Focus groups with representatives of CSOs participating in these structures are conducted, to gather information and corroborate the findings from official reports/documents.</p> <p>To awards points for this element, CSOs need to get consulted on both domestic and external PAR funding sources. If CSOs are partially consulted (domestic or external funding), this element is automatically 0.</p> | | | <p>0 points: CSOs are not consulted on the measures of PAR financing</p> <p>1 point: CSOs are consulted on the measures of PAR financing at the either the administrative or political level</p> <p>2 points: CSOs are consulted on the measures of PAR financing at both the administrative and political levels</p> <p>Maximum points: 2</p> | | | | |
| TOTAL POINTS | | 0-4 | 5-8 | 9-12 | 13-16 | 17-20 | 21-24 |
| FINAL INDICATOR VALUE | | 0 | 1 | 2 | 3 | 4 | 5 |